

Resolution of Problems Banks -The Taiwan Experience

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Introduction of DIS in Taiwan





Establishment of CDIC

Organization

State-owned institution

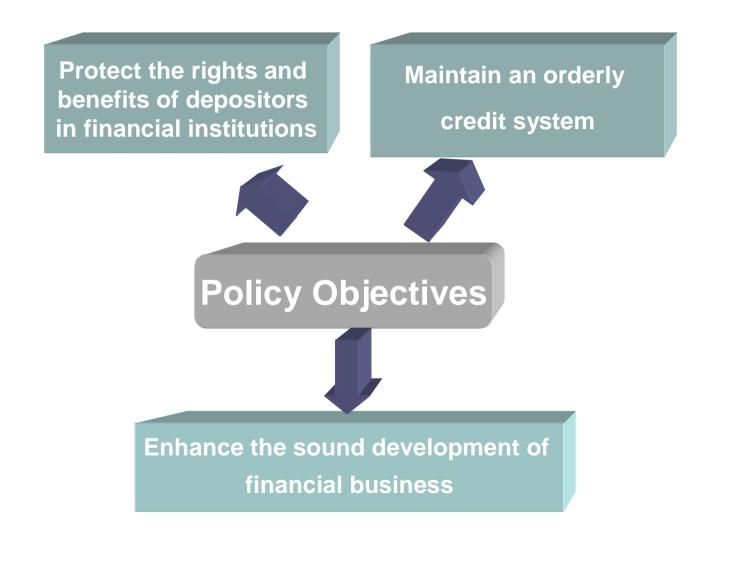
Jointly invested by Ministry of Finance & Central Bank

Paid-in capital

US\$ 327 million



Public Policy Objectives





Financial Safety Net Liaison System



Council of Agriculture

banking system policies 2.Deal with individual problem banks **3.Handle systemic crises** 4.Handle bank liquidity crises **5.Information sharing** 6.Other issues



CDIC

Central Bank

MOF

Membership

- § Mandatory application, but subject to CDIC's approval
- **§ Number of insured institutions**

As of July 2010

Competent Authority	Types of insured institutions	No.	No. of branches
Financial Supervisory Commission	Domestic banks	37	3,285
	Local branches of foreign banks	28	132
	Credit cooperatives	26	259
	Post Co.	1	1,321
Council of	Credit dept. of farmers' associations	274	814
Agriculture	Credit dept. of fishermen's associations	25	42
	391	5,853	

Coverage & Premium

§ Coverage

• Blanket guarantee from Oct. 2008 – Dec. 2010

• New coverage: After Jan. 2011,

NT\$ 3 million (about US\$98,000)

NT\$ 1.5 million (about US\$49,000)

§ Premium

• Risk-based system

Insured & Uninsured Deposits

Insured Deposits

- 1. Checking deposits
- 2. Demand deposits
- 3. Time deposits
- Deposits required by law to be deposited in certain financial institutions
- 5. Other deposits

 approved as insurable
 by the FSC
 (excluding interest)

Uninsured Deposits

- 1. Foreign currency deposits
- 2. Negotiable certificates of deposit
- 3. Deposits from government agencies
- 4. Deposits from the Central Bank
- Deposits from banks, trust and investment companies, credit cooperatives, and farmers' and fishermen's associations with credit departments
- 6. Other deposits that the competent authority has approved as uninsurable

Interest of deposits and foreign currency deposits to be covered from 2011 (proposal)



Legislative History of DI Act

Enactment and Promulgation (Jan. 9, 1985) Establishment of Deposit Insurance System (Sept. 1985)

> First Revision (Jan. 20, 1999) Membership from Voluntary to Mandatory

> > Second Revision (July 9, 2001)

CDIC (Taiwan) Commissioned by the Financial Restructuring Fund to Execute Related Missions

> Third Revision (May 17, 2006) Priority of Deposit Liabilities

Fourth Revision (January 18, 2007)



Legislative History of DI Act

Fourth Revision (January 18, 2007)

Reinforce the management and replenishment DIF

Strengthen risk control

•Enhance ways to fulfill insurance responsibilities

•Establish mechanism for handling systemic risk



Role of Deposit Insurance

Pay Box



Risk Minimizer





Taiwan's Bank Resolution Experience

§ Before deposit insurance system in place:

- Ϋ́ State-owned bank as the top choice of the acquirer
- Ϋ Policy/administrative direction and persuasion by the government

§ In the period of voluntary DIS 1985-1999:

Ϋ Non-members of CDIC:

-Assumed through government administrative persuasion; acquirers assumed the loss

Ϋ Members of CDIC: Handled according to the *Deposit Insurance Act*, no actual cases during this period.

§ In the period of compulsory DIS in 1999 ~ 2001:

Ϋ CDIC provided financial assistance for purchase and assumption after 1999.

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Establishment of

Financial Restructuring Fund (FRF)

§ Background of FRF

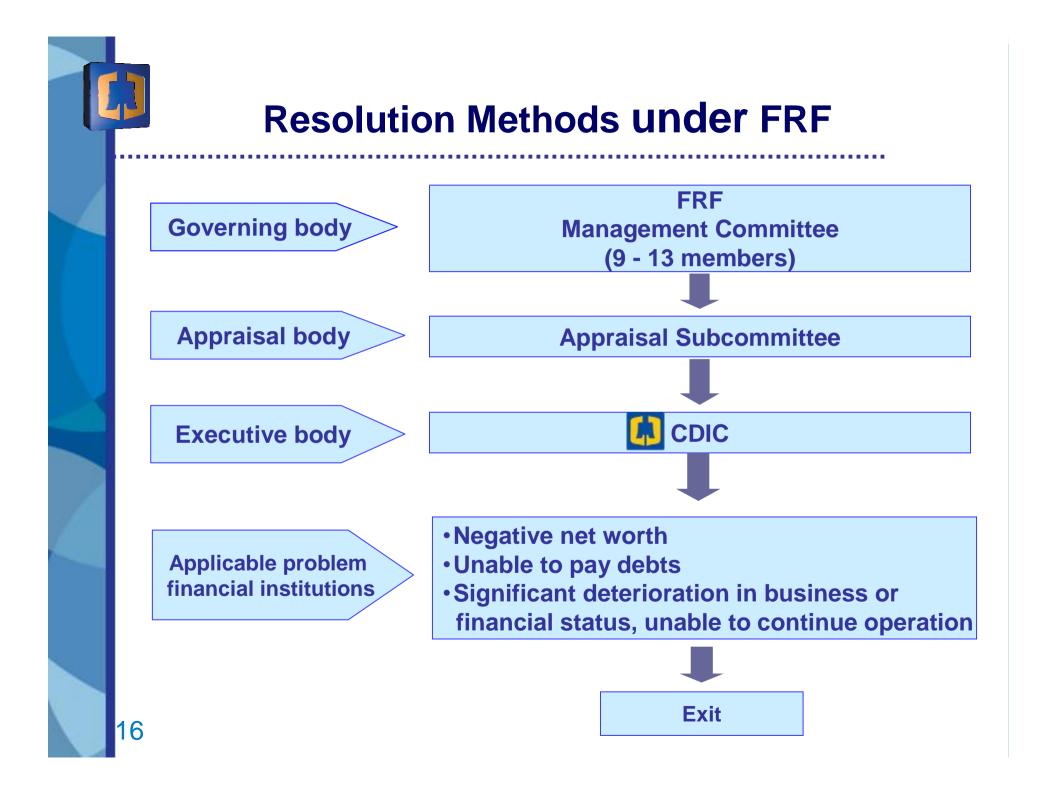
Ÿ Real estate market mired in recession in the 1990's.

- Ÿ The recession exacerbated by the 1997 Asian Financial Crisis
- Ÿ Shocks of earthquake in 1999
- **Ÿ** Growing NPLs

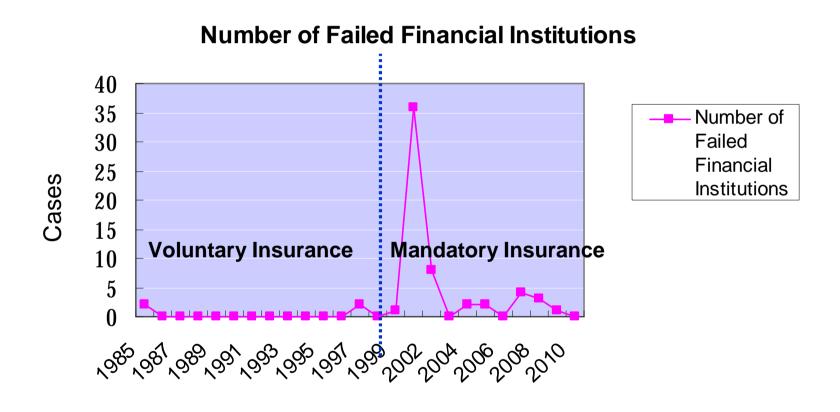
Ÿ Rampant rumors of possible systemic financial risk



Government appropriated US\$ 8 billion to provide blanket guarantee for bank resolution



Number of Failed Financial Institutions





Post FRF - Early Banking Resolution

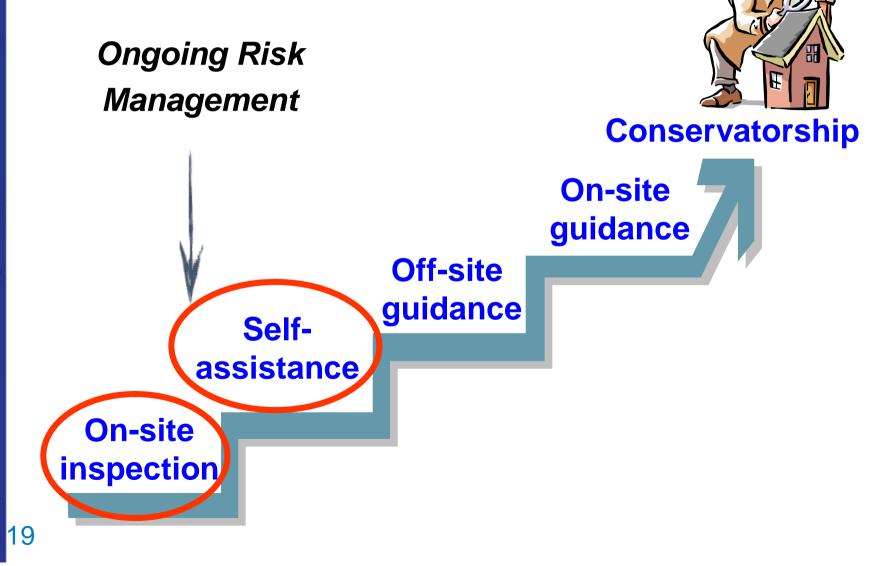
Financial Early Warning System

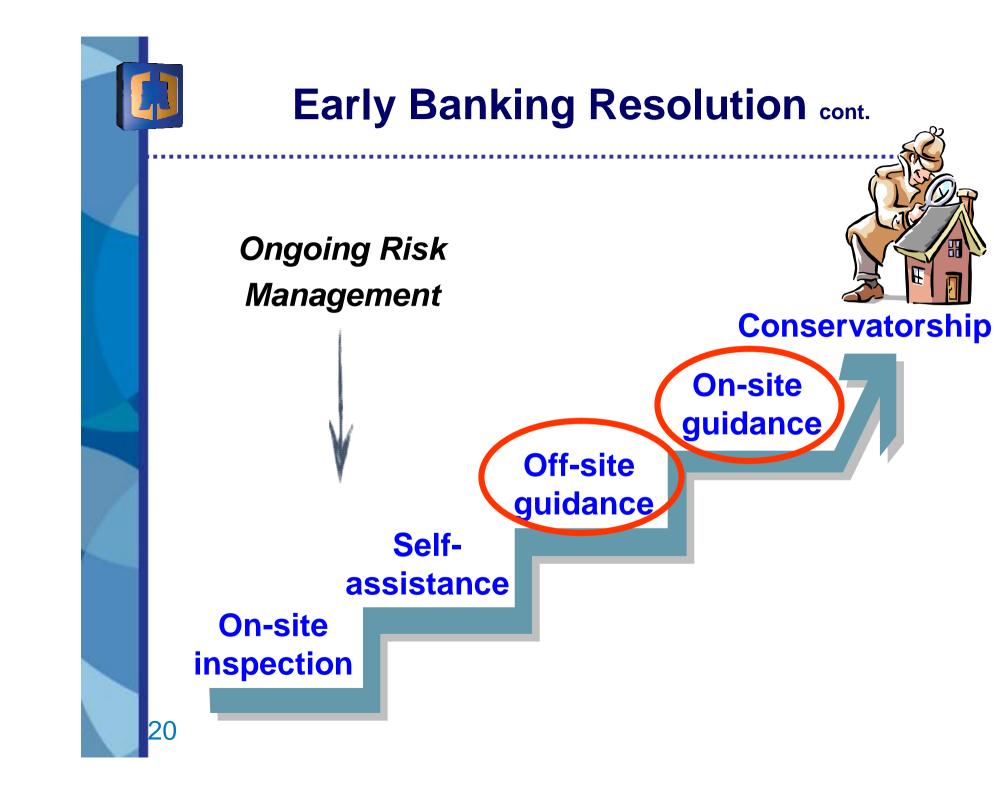
Strengthening Risk Management **Real-time Internet Transmission System**

Account Officer Analysis System



Early Banking Resolution cont.







Early Banking Resolution - Conservatorship

Banking Act amended

in Dec. 2008:

PCA mechanism

Standard for market withdrawal: Capital adequacy (BIS) ratio

If BIS ratio < 2%, the bank to be put under conservatorship within 90 days

Banking Act

The competent authority may take actions In case a bank:

Is unable to pay its liabilities and could harm depositors' interests; or
Has losses exceeding 1/3 of capital and bank does not make improvement within the stipulated timeframe



Resolution Methods

- § Payout
- § Deposit transfer to a sound bank
- § Providing financial assistance to facilitate purchase and assumption transactions

§ Handling of systemic crisis

- Ÿ Bridge bank
- Ÿ Open bank assistance
- Ÿ Special premium





Purchase and Assumption

Purchase & Assumption

P & A is a resolution transaction in which a healthy institution or group of investors purchases some or all of assets and assume some or all of the obligations of a failed or failing financial institution.





Purchase and Assumption cont.

Yea	r Banks	Credit Coop.	Credit departments of farmers' & fishermen's associations	Methods		
199	9	1		Whole bank P&A		
200	1	7	29	Whole bank P&A		
200	2	1	7	Whole bank P&A		
200	4 1	1		Whole bank P&A and Partial P&A		
200	5 1		1	Whole bank P&A and Partial P&A		
200	7 3		1	Whole bank P&A and Partial P&A		
200	8 3			Partial P&A and P&A with put back option		
201	0 1			Partial P&A		
Subto	otal 9	10	38			
Tota	al		57			
24				As of June 2010		

As of June 2010

Benefits of Purchase & Assumption

§ Benefits

Ÿ For a failed bank and its depositors

- Financial services of a failed bank will be less disruptive compared to a payout
- Ÿ For a deposit insurer
 - Reserving franchise value
 - Preserving confidence in financial system
- Ÿ For an acquiring financial institution
 - A great opportunity for expanding its business and market share

Considerations of Purchase & Assumption

- **§** Considerations
 - Ÿ No suitable buyers
 - Ÿ Dilemma :

Fast disposition without optimizing asset values



VS.

Maximize asset recovery

General Procedures of Conducting P&As

- § Outsourcing services of professional financial and legal consultants
 - Ÿ Disposition plans
 - Ÿ Assets/liabilities valuation
 - Ÿ Open bidding processes
 - Ÿ Due diligence
 - Ÿ Real estate appraisals
 - Ϋ́ Consulting services on legal issues, tax planning and employee settlement plans



Proposed Disposition Plan for Failed Banks

Objective: To maximize the successful rates of open bid through the well-design of packaging the assets and liabilities

Principle 1

üUnderstand the portfolio of the assets & liabilities and related regulations.

Principle 2

üldentify and separate retained assets & assets to be sold

Principle 3

üCategorize the assets to be sold into Good Bank and Bad Bank

Principle 4

üBad Bank: classify, combine & package different NPLs

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Proposed Disposition Plan for Failed Banks cont.

Failed Banks	Good Banks	Bad Banks		Retained Assets
A Bank	4 Tronoho	Corporate Accounts		
A Dalik	1 Tranche	Consumer Accounts		-
B Bank	1 Tranche	Tranche 1 (First round)	Corporate Accounts	-
			Consumer Accounts	-
		Tranche 2 (Second round)	Tranche A	-
			Tranche B	-
			Tranche C	-
	1 Tranche	Tranche A		-
C Bank		Tranche B (Credit card & cash card)		ŸCreditor's right in retained loans
		Tranche C (Credit card & cash card)		
D Bank	1 Tranche	Specific NPLs		ŸReal estate ŸShares of 101 building
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Proposed Disposition Plan for Failed Banks cont.

Failed Banks	Good Banks	Bad Banks	Retained Assets	
		Tranche A	ŸCreditor's right in retained loans	
E Bank	1 Tranche	Tranche B (Credit card & cash card)		
F Bank	Tranches A (specific real estate)	Tranches A		
	Tranches B	Tranches B		
	Tranche 1 (Local branches*18)	Tranche A	ŸReal estate ŸMovable property	
	Tranche2 (Local branches*19)	Tranche B	ŸAntiques	
G Bank	Tranche 3 (Overseas branch)	Tranche C (Credit card & cash card)		
	Tranche 4 (Credit card business)	Tranche D (Credit card & cash card)		

Proposed Disposition Plan for Failed Banks cont.

§ Provide incentives to entice potential buyers

- Ϋ Branches relocation without any restrictions on area
- Ϋ Upgrade basic branches offering only deposit and withdraw services to full function branches



Buyers Qualification: Good Bank

§ Types of buyers

- Ÿ Domestic & foreign Banks
- Ϋ Domestic & foreign financial holding companies without banks

§ Financial strength

Ÿ Total asset value should reach NT\$150billion(US\$4.9 billion)

Ÿ A net book value

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- -Banks should exceed NT\$10billion(US\$ 327 million)
- -Financial holding companies should exceed NT\$ 20 billion(US\$654 million)
- Ÿ BIS ratio should maintain at 8% or above



Buyers Qualification: Bad Bank

§ Types of buyers

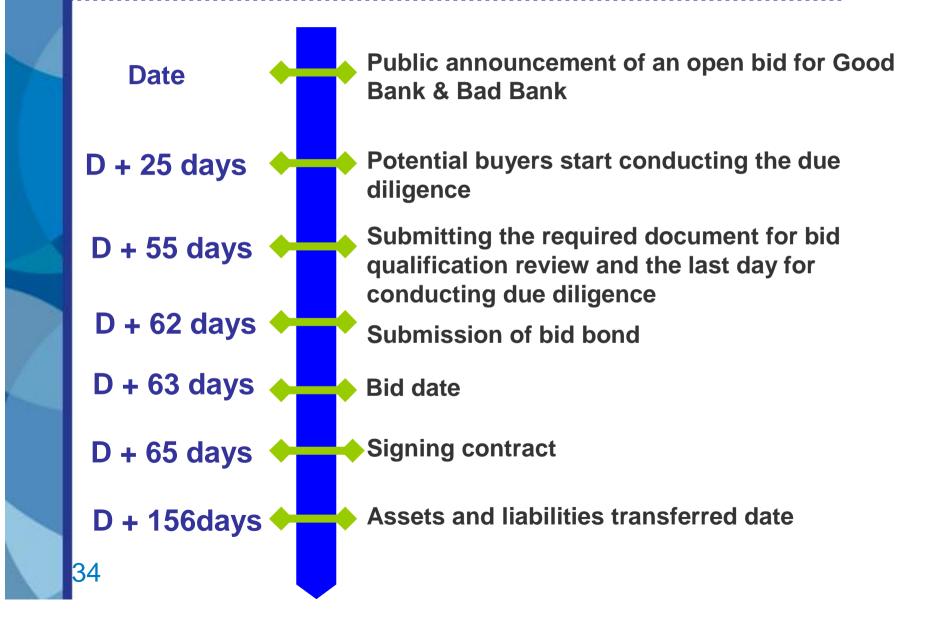
ŸDomestic or foreign asset management companies (Article 15 of *the Financial Institutions Merger Act*)

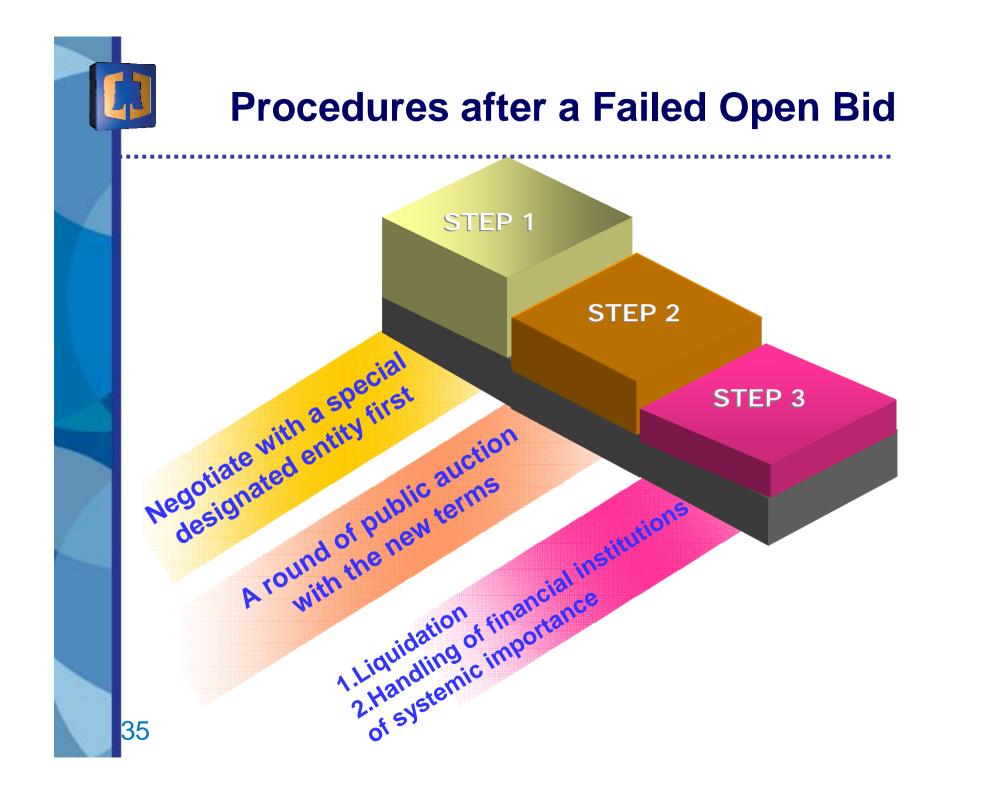
Ÿ No any illegal records

Ϋ CDIC reserves the rights to reject any buyers to participate in an open bid



Timelines for Purchase & Assumption





Key to Facilitate P&A – External Factors

- § Overall economic and financial market conditions need to be considered
- § Benign economic and financial conditions would greatly increase the success rate of P&A transactions





Key to Facilitate P&A – Internal Factors

§ Flexibility



Key to Facilitate P&A –Internal Factors cont.

§ Employees' rights and interests

- Ϋ To give a pension and severance pay to the employees according to the Labor Standards Law
- Ϋ To request the investor to rehire more than 50% of the employees for at least one year

Key to Facilitate P&A –Internal Factors cont.

Financial advisors appraise the value of the problem banks as reference



CDIC reviews the appraisals provided by financial advisors

Appraisal Subcommittee of the Financial Restructuring Fund (FRF) reviews the appraisal

Management Committee of FRF decides the reserve price





Key Challenges – Cross Border Issues

§ Lesson learned

Ϋ Close coordination and cooperation withfinancial safety net players in other countries







Conclusion and Future Perspectives



Conclusion and Future Perspectives

§ In the process of amending the *Deposit Insurance Act*

§ Major amendments

- Ϋ́ Increasing coverage limit and expanding the scope;
- Ϋ Reinforcing risk management;
- Ϋ́ Strengthening resolution mechanism for dealing with failing financial institutions; and
- Ÿ Replenishing deposit insurance fund

Conclusion and Future Perspectives cont.

§ Replenishing deposit insurance fund

- Ÿ The deposit insurance fund is in deficit now
- **Ÿ** Solutions
 - -Bank business tax revenue will be injected into the Fund starting from 2011.
 - -CDIC has drafted a proposal to raise the premium rates starting from 2011 to achieve the 2% target ratio.





Thank You!

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